## Message Text

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FM AMEMBASSY BONN

TO SECSTATE WASHDC 3782

INFO USMISSION USBERLIN

AMEMBASSY BERLIN

AMEMBASSY PARIS

AMEMBASSY LONDON

AMEMBASSY MOSCOW

USMISSION NATO BRUSSELS

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E.O. 11652: GDS

TAGS: PFOR, GW, WB, UR

SUBJECT: CANCELLATION OF VISIT OF SOVIET MAYORS

REFS: (A) USBERLIN 2105; (B) BREMEN 524 (NOTAL)

SUMMARY: FRG BONN GROUP REP HAS BRIEFED ALLIES ON THE NEGOTIATING HISTORY OF THE ARRANGEMENTS MADE FOR THE SOVIET MAYORS' VISIT. HE STRESSED THAT THE SOVIETS HAD EXPLICITLY AGREED TO INCLUDE WEST BERLIN IN THE ITINERARY. END SUMMARY.

1. AT OCTOBER 17 BONN GROUP MEETING, FRG REP (LUECKING)
BRIEFED THE ALLIES ON THE BACKGROUND OF THE MAYORS'
VISIT AND ITS BEING BROKEN OFF. LUECKING STRESSED
THAT WHILE THE SOVIETS HAD NOT OFFERED AN OFFICIAL
REASON FOR THE CANCELLATION, THERE WAS NO DOUBT THE
VISIT WAS TERMINATED IN ORDER TO AVOID STOPPING IN
BERLIN. THE PRIVATE VISIT HAD BEEN THE SUBJECT OF
LONG NEGOTIATIONS BETWEEN THE DEUTSCHER STAEDTETAG UNDER
THE LEADERSHIP OF SPD MAYOR KOSCHNICK AND SOVIET
DEPUTY FONMIN ZEMSKOV (PARENTHETICALLY, LUECKING ADDED
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THAT MEYER-LANDRUT OF THE FRG FONOFF HAD BEEN

WORKING ON THE PROJECT FOR TWO YEARS).

- 2. LUECKING STATED THAT THE KOSCHNICK -ZEMSKOV AGREE-MENT HAD FIVE PARTS:
  - A. EXPLICIT AGREEMENT TO A STOP IN BERLIN;
  - B. ISSUANCE OF INVITATIONS BY THE DEUTSCHER

STAEDTETAG AND BY THE SENAT;

- C. THE SOVIET MAYORS WOULD VISIT BERLIN IN CONNECTION ("IM ANSCHLUSS") WITH THEIR VISIT TO THE FRG;
- D. THE FRG AGREED THAT THE BERLIN STOP WOULD NOT BE THE SUBJECT OF AN FRG PUBLICITY CAMPAIGN;
- E. THERE WOULD BE NO OVERALL SCHEDULE PREPARED BUT EACH CITY WOULD PRESENT ITS OWN PROGRAM.
- 3. LUECKING EMPHASIZED THAT THE FRG HAD STRICTLY ADHERED TO THE AGREEMENT, AND THERE HAD BEEN FRG HOPES THAT IT COULD SERVE AS A MODEL FOR SIMILAR VISITS IN THE FUTURE.
- 4. LUECKING ALSO STRESSED THAT AT NO TIME DURING THE VISIT HAD THE SOVIETS PROTESTED OR COMPLAINED. MORE-OVER, UPON ARRIVAL IN COLOGNE ON OCTOBER 6, A SPECIAL MEETING OF THE STAEDTETAG WAS HELD INVOLVING ALL THE SOVIET PARTICIPANTS AND ALL THE MAYORS OF THE CITIES THEY WOULD VISIT. BECAUSE OF GOVERNING MAYOR SCHUETZ'S ILLNESS, BERLIN MAYOR OXFORT ATTENDED IN HIS STEAD. THE SOVIETS WERE INFORMED OF THIS PRIOR TO THE MEETING. AT A RECEPTION HOSTED BY THE SOVIET EMBASSY IN BONN THAT EVENING, THE SOVIETS CONFIRMED THAT THE VISIT WAS ON THE TRACKS AND SAID THEY HAD NO PROBLEMS.
- 5. COMMENT: SOVIET CANCELLATION HAS CAUSED CONSIDERABLE DISAPPOINTMENT IN FOREIGN OFFICE. IDEA OF VISIT GOES BACK SEVERAL YEARS, AND FOREIGN OFFICE OFFICIALS BELIEVED THEY HAD REACHED A MINI-BREAKTHROUGH WHEN THE SOVIETS AGREED. THE GERMANS WERE PARTICULARLY HOPEFUL THAT THE TERMS ARRANGED FOR THE VISIT COULD SERVE AS MODEL FOR MORE VISITS FROM THE USSR IN THE FUTURE. THE SOVIETS SURELY KNEW THE KIND CONFIDENTIAL

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OF REACTION WHICH THE CANCELLATION WOULD BRING. IT IS CAUSING NEW SPECULATION ABOUT SOME DIFFICULT TIMES AHEAD. HILLENBRAND

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